

# Texas 86<sup>th</sup> Legislative Session: Summary of Mental Health and Substance Use-Related Legislation

During the 86<sup>th</sup> legislative session, mental health and substance use continued to garner significant attention, with school safety/mental health and opioid use high on the policy agenda. The Texas Legislature continued to invest resources to improve access to supports and services, address the mental health workforce shortage, and improve the quality of behavioral health services needed by Texans. The investment made to continue the redesign and construction of inpatient mental health services is another indicator of the legislative commitment to ensure that critical mental health services needed by Texans are available.

The following is a summary of key mental health and substance use-related legislation considered during the 86<sup>th</sup> legislative session. For more information, please contact Colleen Horton, Director of Policy, colleen.horton@austin.utexas.edu or Shannon Hoffman, Policy Program Specialist, Shannon.hoffman@austin.utexas.edu.

To learn more about legislation filed during the 86<sup>th</sup> legislative session, please visit the Texas Legislature Online website at <a href="https://www.capitol.state.tx.us">www.capitol.state.tx.us</a>. Users can search for legislation using key words, bill numbers, and other terms.

#### **Table of Contents**

Mental Health and Substance Use Funding Legislation | page 2

**General Mental Health and Substance Use | page 10** 

Medicaid and the Health Texas Women Program | page 12

Creating a Safe and Supportive Learning Environment | page 15

Mental Health and Substance Use Workforce | page 21

Telemedicine and Telehealth | page 21

Substance Use and the Opioid Crisis | page 23

Children's Mental Health and Child Welfare | page 27

Criminal Justice | page 29

Juvenile Justice | page 32

Veterans | page 35

### **Mental Health and Substance Use Funding Legislation**

## **General Appropriations – HB 1 (Zerwas/Nelson)**

# Article II, Health and Human Services Commission (HHSC) Mental Health and Substance Use Funding

The general appropriations bill is the only piece of legislation that the legislature is required to pass each biennium. It must be approved by both the House and the Senate, certified by the Comptroller, and sent to the governor.

Budget Strategy	SB 1 FY 2018/19	HB 1 FY 2020/21	Difference
D.2.1 Community Mental Health – Adults	\$703,362,864	\$764,100,202	\$60,737,338
D.2.2 Community Mental Health - Children	\$166,373,576	\$184,635,596	\$18,262,020
D.2.3 Community Mental Health Crisis	\$325,430,552	\$343,263,746	\$17,833,194
D.2.4 Substance Abuse Services	\$380,160,933	\$464,363,294	\$84,202,361
D.2.5 Behavioral Health Waivers	\$103,351,236	\$104,599,388	\$1,248,152
G.2.1 State Mental Health Hospitals	\$875,536,372	\$898,738,475	\$23,202,103
G.2.2 Community Mental Health Hospitals	\$243,830,476	\$270,620,452	\$26,789,976

## Article II, HHSC Mental Health and Substance Use-Related Riders

Budget riders are legislative directives that instruct agencies on how to spend certain appropriated funds. Riders do not typically provide additional or new funding.

Article	
II HHSC	Description
Rider #	
13	Increase Consumer Directed Services – directs HHSC to educate STAR+PLUS home- and
	community-based services consumers on the Consumer Directed Services option to increase
	the percentage of individuals who choose this option. HHSC is responsible for collecting annual
	data from each Managed Care Organization (MCO) and compiling a report which will be made
	public and given to the Texas Council on Consumer Direction.
14	Community Integration Performance Indicators - allows HHSC to collect data for community
	integration outcomes to include measures of opportunity, community participation,
	community presence, well-being, and recovery for STAR+PLUS and STAR KIDS programs.
	Requires that annual data be published online.
18	Medically Dependent Children Program (MDCP) – includes funding for MDCP and Youth
	Empowerment Services (YES) waiver services for clients enrolled in the STAR Kids program. This
	does not create an entitlement to waiver services.
20	<b>Expansion of Community-Based Services –</b> appropriates \$66,661,790 in all funds for reducing
	interest lists for 60 MDCP, 240 Community Living and Support Services, 1,320 Home and
	Community-based slots, and 8 Deaf-Blind Multiple Disabilities waiver slots, with end-of-year
	targets for FY 21. The plan for increasing enrollment is due by October 1, 2019, with progress
	reports due by March 1, 2020, September 1, 2020, and March 1, 2020.
24	General Revenue Funds for Medicaid Mental Health and Intellectual Disability Services -
	provides governance relating to the appropriate use, classification, and expenditure of funds
	for mental health and intellectual disability services including, but not limited to, funds
	appropriated to mental health and Local Intellectual and Developmental Disability Authorities
	(LIDDA). Also certifies match for certain inpatient mental health Medicaid services.

Article II HHSC	Description
Rider #	Description
32	Intensive Behavioral Intervention – contingent on HHSC adding intensive behavioral
	intervention as a Medicaid benefit, this allows for the expenditure of appropriated funds for
	those services for individuals with autism under the age of 20.
33	Managed Care Organization Services for Adults with Serious Mental Illness – directs the
	commission to identify data by MCO for recipients of STAR+Plus with serious mental illness
	(SMI) to evaluate any inappropriate variation in delivery of service to individuals with SMI.
	Requires HHSC to identify performance measures to hold MCOs accountable for outcomes
	related to Medicaid spending. Also requires a legislative report by August 31, 2020.
34	Evaluation of Opioid Drug Prescribing Practices Under Medicaid – directs HHSC to evaluate
	the prescribing practices for opioid drugs under Texas Medicaid and assess to ensure practices
	align with CDC guidelines. Requires a legislative report by September 1, 2020.
38	Cost Effectiveness of Delivery System Reform and Incentive Payment Program – directs HHSC
	to submit report on outcomes of providers in the DSRIP program for demonstration years 7 and
41	8 by December 1, 2020.
41	<b>Regional Advisory Council Diversion Evaluation</b> – directs HHSC to evaluate the feasibility of requiring trauma service area regional advisory councils to implement a program to allow
	emergency medical services providers to transport medically stable psychiatric emergency
	detention patients to the most appropriate setting. Requires a legislative report by October 1,
	2020.
42	Medicaid Waiver Program Interest Study – direct HHSC to collaborate with the Intellectual and
	Developmental Disability System Redesign Advisory Committee to conduct a study of interest
	and waiting lists for waiver programs, submit a legislative report by September 1, 2020, and
	update the Statewide IDD Strategic Plan to align with the Statewide Behavioral Health Strategic
	Plan.
51	Contingency for Behavioral Health Funds – prohibits expenditure of mental health
	appropriations if the LBB provides notification to the Comptroller if an agency's planned
	expenditure does not satisfy the requirements of the Statewide Behavioral Health Strategic
	Plan and Coordinated Expenditures.
52	Client Services – states it is the intent of the legislature that HHSC and DFPS enter into a
	memorandum of understanding for the provision of outpatient substance use treatment
F2	services by HHSC to referred DFPS clients.
53	<b>Screening for Offenders with Mental Impairment</b> – directs HHSC and community centers to identify offenders with mental impairments in the criminal justice system, collect and report
	prevalence data, and accept and disclose information relating to special needs offenders.
54	Mental Health Outcomes and Accountability – requires HHSC to place 10 percent of the funds
] 34	allocated to Local Mental Health Authorities (LMHAs) and Local Behavioral Health Authorities
	(LBHAs) at risk. Allows HHSC to recoup funds for failure to achieve outcome targets set by
	HHSC.
55	Mental Health Appropriations and the 1115 Medicaid Transformation Waiver – requires that
	HHSC include in contract provisions for mental health services (adults, children, and crisis
	services), and that funds be used as much as possible to draw down additional federal dollars
	through the 1115 Transformation Waiver or other federal matching opportunities. Requires a
	legislative report every December 1st of each fiscal year.
56	Healthy Community Collaboratives – directs HHSC to allocate up to \$25 million of amounts
	appropriated over the biennium to fund grants to Healthy Community Collaboratives. Also
	allows for up to \$10 million of these funds to be allocated to collaboratives in rural areas
	contingent on the availability of the required matching funds. Requires a legislative report by
	December 1, 2020.

Article II HHSC Rider #	Description
57	Mental Health Peer Support Re-entry Program – directs HHSC to allocate up to \$1 million in
	general revenue (GR) for the biennium to maintain a mental health peer support re-entry
	program. Requires these programs use certified peer support specialists to ensure inmates
	successfully transition from jail into clinically appropriate community-based care. Requires a
	legislative report by December 1, 2020.
58	Semiannual Reporting of Waiting Lists for Mental Health Services – requires HHSC to submit
	semiannual reports to the LBB and the governor providing data on waiting lists and related
	expenditures for community adult mental health services, community children's mental health
	services, forensic state hospital beds, and maximum-security hospital beds.
59	Mental Health Program for Veterans – allocates \$5 million in GR each fiscal year for the
	purpose of administering the mental health program for veterans. Requires a legislative report
	December 1 <sup>st</sup> of each fiscal year.
60	Synar Results Notification for Local Communities – directs HHSC, or contractor, to use funds
	from budget strategy D.2.4, Substance Abuse Services, to notify the Comptroller of Public
	Accounts tobacco law enforcement grantee and the local sheriff department when tobacco
	products are sold to an underage purchaser per the federal Synar Amendment.
61	Mental Health for Veterans Grant Program – allocates \$20 million in GR in FY 2020 to operate
	a grant program to support community mental health programs providing services and
62	treatment to veterans and their families. Requires a legislative report by December 1, 2020.
62	Mental Health Grant Program for Justice-Involved Individuals – allocates \$25 million in GR
	each year of the biennium for administering the grant program to reduce recidivism, arrests,
	and incarceration among individuals with mental illness and to reduce wait times for forensic
	commitment. Also directs that \$5 million in GR each year be allocated to the Harris County jail diversion program. Requires each grantee to report twice annually to the Statewide Behavioral
	Health Coordinating Council.
63	Increased Access to Community Mental Health Services – allocates \$23,416,350 in GR and
03	\$1,667,735 in federal funds each fiscal year to address waitlists and to increase capacity of
	outpatient mental health services at LMHAs and LBHAs.
64	Substance Abuse Treatment Services – allocates \$677,004 in GR in FY 20 and \$4,322,996 in GR
	in FY 21 to provide rate increases for substance abuse treatment services. Additionally allocates
	\$23,634,844 in FY 20 to reduce waitlists for pregnant women and women with children
	treatment programs.
65	Funding for Mental Health Programs – allocates \$871,348 in GR each fiscal year to fund
	clubhouses at FY 19 levels. Additionally allocates \$5,446,612 in GR each fiscal year for funding
	to prevent child relinquishment due to the need for intensive mental health treatment, with
	\$328,131 in GR for program support and administration.
66	Consolidated Reporting of Opioid-Related Expenditures – directs the Executive Commissioner
	of HHSC to submit a legislative report of annual expenditures from the previous fiscal year for
	all opioid abuse and misuse-related programs at HHSC, DFPS, and DSHS no later than October
	1 <sup>st</sup> of each year.
67	Proposal to Enhance Efficiency of Substance Abuse Treatment Services – directs HHSC to
	develop a proposal to improve administration of substance abuse treatment services and
	expand capacity of services. In developing the proposal, HHSC shall consult with providers, the
	Behavioral Health Advisory Committee and the Statewide Behavioral Health Coordinating
	Council and submit a report to the Governor, the LBB, and the human services committees in
	the House and Senate. Requires a legislative report by December 1, 2020.

Article II HHSC Rider #	Description
68	Unexpended Balance Authority within the Biennium for the Community Mental Health Grant Program – allocates \$20 million in GR each fiscal year for the Community Mental Health Grant Program and allows unexpended funds from FY 20 to be used in FY 21 for same purposes.
69	<b>Study on Substance Abuse Treatment Services</b> – directs HHSC to evaluate reimbursement methodology and rates for substance use treatment services, and submit a legislative report no later than November 1, 2020.
94	Pediatric Health Tele-Connectivity Resource Program for Rural Texas — allocates \$1,210,808 in GR and \$1,289,193 in federal funds in FY 20 and \$1,234,177 in GR and \$1,265,823 in federal funds to establish a tele-connectivity resource program for rural Texas.
103	<b>Behavioral Support Specialists at State Supported Living Centers</b> – directs San Angelo and Mexia State Living Centers to provide behavioral health supports to any residents with specialized education needs.
108	State Hospital and State Supported Living Center Workforce – directs HHSC to evaluate workforce conditions and patterns at state hospitals and SSLCs and submit a legislative report no later than August 1, 2020.
109	<b>Expenditure Reporting at the State Hospitals</b> – directs HHSC to provide monthly state hospital expenditure data to the LBB on a biannual basis no later than April and October 1 <sup>st</sup> of each fiscal year.
110	<b>State Supported Living Centers Planning</b> – directs HHSC to develop a plan to maximize resources at SSLCs and submit it to the legislature no later than December 1, 2020.
113	<b>Lock-In for Controlled Substances</b> – directs the Office of Inspector General and MCOs to maintain a lock-in program for controlled substance to prevent substance abuse.

### **Article II, Special Provisions Relating to all HHS Agencies**

Special Provisions are instructions included in the appropriations bill that apply to multiple agencies within one or multiple articles. Typically, these provisions are used to restrict the amount and conditions under which appropriations may be expended.

Special Provision #	Description
Sec. 19	Prohibition on the Use of Appropriations for the Private Operation of a State Hospital – prohibits the state from soliciting bids for the private operation of a state hospital without approval from the Legislative Budget Board.
Sec. 24	<b>Patient or Client Assistance</b> – allows compensation to be paid to patients or clients of a state hospital or SSLC who assist in the operation of the facility as part of their therapy.
Sec. 32	Foster Care Methodology –increased access to Medicaid benefits including mental health rehabilitation and targeted case management is required to be included in the issues considered in new foster care rate methodology.

## Article III - Texas Education Agency (TEA) School Climate/Safety Funding

Following the shooting at Santa Fe High School, the Governor announced school safety as an emergency item and prioritized mental health as a component of securing schools' safety. While these strategies aren't exclusively for funding mental health services, funds for programs and services located within these strategies directly affect school climate and can improve student and teacher well-being and safety.

Program/Support	HB 1 FY 2020/21
<b>Amachi Texas:</b> A.2.2 Achievement of Students at Risk (program to mentor youth of incarcerated parents in coordination with Big Brother/Big Sister Lone Star and other	\$4,000,000
community-based resources for training, services, and funding)	<i>ϕ ',</i> '' - ',''
Disability Community-Based Support: A.2.3 Students with Disabilities	\$1,974,600
School Safety Allotment: A.1.1 Foundation School Program	\$100,000,000
Communities in Schools: A.2.4 School Improvement & Support	\$61,043,632
Best Buddies: A.2.4 School Improvement and Support	\$500,000
Customized School Safety Programming: B.2.2 Health and Safety	

# **Article III, TEA School Climate/Safety Related Riders**

Article III TEA Rider #	Description
16	Non-educational Community-based Support Services – allocates \$987,300 each fiscal year to
	non-educational community-based support services for certain students with disabilities.
17	Professional Development for the Provision of Access to the General Curriculum for
	Students with Disabilities in the Least Restrictive Environment – directs TEA to use 10.5
	percent of federal discretionary funds awarded through IDEA during the biennium for
	professional development and support for school districts to provide learning in the least
	restrictive environment for students with disabilities and Response to Intervention processes.
	Requires legislative reports no later than August 21, 2020 and 2021.
22	Communities in Schools - allocates \$30,521,817 in GR and \$3,898,450 in Temporary
	Assistance for Needy Families (TANF) funds in FY 20 and \$30,521,815 in GR and \$3,898,450 in
	TANF funds in FY 21 to the Communities in Schools Program. Additionally, \$943,892 in TANF
	funds each fiscal year will be allocated for administrative purposes of the program. Transfer
	of GR funds for providing administrative support may not exceed \$100,000 for the 2020-21
	biennium.
34	Funding for Regional Education Service Centers – allocates \$11,875,000 each fiscal year to
	be distributed to each ESC for providing professional development and other technical
	assistance services required to school districts, with additional distributions to school districts
	serving less than 1,600 students. A legislative report on expenditures, savings, services, staff,
	programs, and funding transferred from TEA is due no later than December 1st of each even-
F0	numbered year.
50	Amachi Texas – allocates \$2 million in GR each fiscal year to the Amachi Texas program to
	mentor youth of incarcerated parents in coordination with Big Brother/Big Sister Lone Star
71	and other community-based resources for training, services, and funding.
-	Best Buddies – allocates \$250,000 each fiscal year to support the Best Buddies program.
74	Report on the Effectiveness of Certain TEA Programs - directs TEA to study the effectiveness
	of programs that receive funding and are administered by non-governmental organizations;
	report to the finance and education committees in the House and the Senate, the Governor, and the LBB no later than May 1, 2020.
79	Funding for Customized School Safety Programming - TEA Commissioner shall allocate \$1
/ 9	million in GR each fiscal year to a non-governmental organization with an established safe
	school institute to provide customized school safety programming.
	school institute to provide custoffized school safety programming.

# <u>Article III – Higher Education School Climate/Safety Funding</u>

	HB 1 FY 2020/21
Higher Education Coordinating Board (HECB)	
F.1.8 Mental Health Professionals Loan Repayment Program	\$2,125,000
F.1.10 Child Mental Health Care Consortium	\$99,000,000
Texas State University (TSU)	
C.1.2 School Safety Center	\$10,990,944
C.1.3 Advanced Law Enforcement Rapid Response Training ("ALERRT")	\$ 4,000,000
Texas Tech University Health Sciences Center (TTUHSC)	
D.4.1 Rural Health Care –Telemedicine Wellness Intervention Triage and Referral ("TWITR") Project	\$5,000,000
The University of Texas at Tyler (UT Tyler)	
D.1.1 Mental Health Workforce Training Programs	\$13,460,000

# Article III, Higher Education School Climate/Safety Contingency Riders

Article III Rider #	Description
HECB #56	Mental Health Loan Repayment Program – allows unexpended balances at the end of
	FY 20 to be carried over to FY 21 for the Mental Health Loan Repayment Program.
HECB # 58	Contingency for Senate Bill 11 – creates the Texas Child Mental Health Care Consortium
	(TCMHCC) funding strategy and appropriates \$49.5 million in GR each fiscal year. This
	rider identifies the members to be appointed to the TCMHCC, the initiatives, oversight,
	and expectations related to implementation and reporting. More detailed information
	can be found under bill description. *SB 11 passed
TTUHSC # 8	Contingency for Behavioral Health Funds – prohibits expenditure of mental health
	appropriations if the LBB provides notification to the Comptroller that an agency's
	planned expenditure does not satisfy the requirements of the Statewide Behavioral
	Health Strategic Plan and Coordinated Expenditures.
UTHSC Tyler #7	Mental Health Workforce Training for Underserved Areas— allocates \$6,730,000 in GR
	each fiscal year to support mental health workforce training programs in underserved
	areas including, but not limited to, Rusk State Hospital and Terrell State Hospital.

# Article III, Special Provisions Relating Only to State Agencies of Higher Education

Special Provision #	Description
Sec. 24	Participation in Drug Development Research Projects – prohibits public universities receiving state funding, including grants or gifts, from conducting a drug development research protocol involving an individual receiving mental health services under a protective custody order.

# HB 1, Article IX, Contingencies and Other Special Provisions (Nelson/Zerwas)

Contingency riders are legislative directives that instruct agencies on how to spend certain appropriated funds if/when legislation passes. Contingency riders typically do not provide additional or new funding. Special Provisions are instructions included in the appropriations bill that apply to multiple agencies within one or multiple articles. Typically, these provisions are used to restrict the amount and conditions under which appropriations may be expended.

Special	
Provision #	Description
Sec. 10.04	Statewide Behavioral Health Strategic Plan and Coordinated Expenditures —  a) Informational Listing of Behavioral Health and Substance Abuse Services Appropriations across state agencies totaling \$2,212,505,239 for FY 2020 and \$2,146,796,234 for FY 2021.
	b) Statewide Behavioral Health Coordinating Council - Consists of a representative from each state agency that funds behavioral health programs or services related to the research, prevention, or detection of mental health conditions, as well as all services necessary to treat, care for, control, supervise, and rehabilitate persons who have a mental health condition, including individuals living with alcohol or drug addiction.
	c) Statewide Behavioral Health Strategic Plan - The purpose of the Statewide Behavioral Health Coordinating Council shall be to implement the five-year Statewide Behavioral Health Strategic Plan and provide annual reports including the progress of implementation.
	<ul> <li>i) Collaborating with the Board of Pharmacy and Medical Board, the Council shall create a sub-plan related to substance abuse including challenges of existing prevention, intervention, and treatment programs, evaluation of substance use disorder prevalence, service availability gaps in current services, and strategies for working with state agencies to expand treatment capacity.</li> </ul>
	d) Coordination of Behavioral Health Expenditures - The coordinating council shall submit to the executive commissioner of HHSC and the Legislative Budget Board (LBB) a coordinated statewide expenditure proposal for each agency. The Comptroller of Public Accounts shall not allow the expenditure of GR-related funds identified in subsection (a) to a particular agency if the LBB provides notification to the Comptroller that the agency's expenditure proposal has not satisfied the requirements of this provision.
Sec. 18.09	Contingency for House Bill 19 – appropriates \$2.3 million in GR each fiscal year in grants
	for HHSC to support 20 non-physician mental health professionals at each LMHA to serve as mental health and substance use resources for Education Service Centers (ESC) contingent on the enactment of HB 19. *HB 19 passed
Sec. 18.68	Contingency for Senate Bill 633 – appropriates \$274,173 in GR and \$23,517 in federal funds in FY 20 and \$237,163 in GR and \$20,343 in federal funds in FY 21, as well as 3.3 FTEs to increase capacity of LMHAs in certain counties to provide mental health services. *SB 633 passed
Sec. 18.83	Contingency for SB 340 – appropriates \$500,000 to the Trusteed Programs Within the Office of the Governor for FY 20 to assist law enforcement agencies to purchase opioid antagonists contingent on enactment of SB 340. *SB 340 passed

Special Provision #	Description
Sec. 18.85	<b>Contingency for Senate Bill 362</b> – appropriates \$850,000 each fiscal year to implement provisions of court-ordered mental health services contingent on enactment of SB 362. *SB 362 passed
Sec 18.95	Judicial Training Program – appropriates \$250,000 each fiscal year in GR for the development of a training program to inform and educate judges and staff on mental health resources in the state to both the Supreme Court of Texas and the Court of Criminal Appeals.
Sec 18.104	Human Trafficking Signage – appropriates \$200,000 in GR to the Texas Department of Transportation in FY 20 for signage at public transportation areas (buses, bus stops, trains, airports, etc.) promoting the availability of services and assistance to victims of human trafficking.
Sec. 18.112	Additional Funding for School Safety - informational list of the appropriated amounts for school safety across agencies for fiscal years 2020-21, totaling \$139.9 million with an additional \$203.6 million contingent on the passing of legislation.
Sec. 18.117	Contingency for Senate Bill 11 – School Safety Allotment –appropriates \$9.72 per student in average daily attendance to TEA, estimated to be \$49,672,915 in GR in FY 20 and \$50,327,085 in GR in FY 21 for school safety and mental health promotion in public schools contingent on enactment of SB 11. The same amounts of GR will be reduced from HHSC's Medicaid Prescription Drugs strategy per fiscal year. *SB 11 passed

# SB 500 (Nelson/Zerwas) – Supplemental Appropriations Bill

Funding for important mental health and substance use services was included in the supplemental appropriations bill, including essential funding to continue state psychiatric hospital redesign projects. Also included were funds to support school safety.

Item	Amount	Description
Section 21 –	\$165,000,000	Begin Austin State Hospital Replacement (construction)
HHSC, State Hospital		
Funding – Phase II of	\$190,300,000	Begin San Antonio State Hospital Replacement (construction)
Redesign Efforts	\$ 90,054,363	Rusk State Hospital Non-Maximum Security Unit Replacement
		(construction)
Section 25 –	\$31,700,000	Appropriated funds for mental health state hospital services
HHSC, Mental Health		under Strategy G.2.1., Mental Health State Hospitals
State Hospitals		
Section 30 –	\$33,302, 428	Offsets federal funds withheld as a result of state's failure to
TEA, Special Education		maintain financial support during FY 12
Support and		
Maintenance of State		Settling with federal government for state's failure to maintain
Financial Support	\$74,626,551	financial support during FY 17-18
		Prevents future failure to maintain financial support
	\$111,625,833	
Section 31 –	\$10,930,000	Creates a grant for a school district that experienced a school
TEA, Post-disaster		shooting resulting in one or more fatalities after FY 19
school safety		

Item	Amount	Description
Section 32 –	\$100,000,000	Appropriates funds from the economic stabilization fund for
TEA, School Safety –		public schools to fund school hardening activities, limited to:
Physical Hardening of		Exterior doors with push bars
Schools		Metal detectors at school entrances
		Erected vehicle barriers
		<ul> <li>Security systems that monitor and record entrances, exits, and hallways</li> </ul>
		<ul> <li>Campus-wide active shooter alarm systems (separate from fire alarms)</li> </ul>
		Two-way radio system
		Perimeter security fencing
		Bullet-resistance glass or film for school entrances
		Door locking systems

# **General Mental Health and Substance Use**

Through both funding decisions and program changes, the 86<sup>th</sup> Legislature continued to strengthen the mental health and substance use safety net services. The legislative efforts this session built on the previous work of the Select Committee on Mental Health chaired by Chairman Four Price.

Passed	Author(s) and Description	Summary
НВ 1070	Price/Watson  Relating to the mental health first aid training program reporting requirements.	Directs LMHAs to expand the reporting requirements for mental health first aid training to include:  • The number of trainers who left during the preceding fiscal year;  • The current number of active trainers; and  • The number of university employees, school district employees, and school resource officers by LMHA region, school district, and category of personnel trained.
HB 1501	Relating to the creation of the Texas Behavioral Health Executive Council (TBHEC) and to the continuation and transfer of the regulation of psychologists, marriage and family therapists, professional counselors, and social workers to the TBHEC; providing civil and administrative penalties, authorizing a fee.	Establishes the Texas Behavioral Health Executive Council (TBHEC) by consolidating the Texas State Board of Examiners of Marriage and Family Therapists, Texas State Board of Examiners of Professional Counselors, and Texas State Board of Social Worker Examiners with the Texas State Board of Examiners of Psychologists.  Authority to administer examinations, issue licenses, set fees, and take disciplinary action for marriage and family therapists, licensed professional counselors, social workers, and psychologists will be transferred from each individual health board to TBHEC.  Establishes the Psychology Interjurisdictional Compact to
		regulate telepsychology and temporary, in person practice of psychology across state boundaries.
HB 2813	Price/Nelson	Establishes the statewide behavioral health coordinating council for a strategic statewide approach to behavioral health services.

Passed	Author(s) and Description	Summary
	Relating to the statewide	
	behavioral health	Directs the council to develop and monitor the
	coordinating council.	implementation of a five-year behavioral health strategic
		plan, to develop a biennial expenditure report, and publish
		an inventory of state-funded services and programs.
HB 2536	Oliverson/Hancock	Requires pharmaceutical drug manufacturers, pharmacy
		benefit managers, and health benefit plans to submit
	Relating to transparency	reports on certain costs of pharmaceutical drugs.
	related to drug costs.	
		Directs HHSC to establish a public website with drug price
		information.
HB 3980	Hunter/Menendez	Directs HHSC and DSHS to publish a report on the
		prevalence of suicide in the state and prevention efforts
	Relating to a requirement	across state systems and agencies, including:
	that the Statewide Behavioral	Available state and regional data of the prevalence
	Health Coordinating Council	of suicide-related events;
	prepare a report regarding	Identification of the highest categories of risk with
	suicide rates in this state and	correlational data;
	state efforts to prevent	State statutes, agency rules, and policies related to
	suicides.	suicide prevention, intervention, and postvention;
		and
		Agency initiatives since 2000 addressing suicide.
		Directs the Statewide Behavioral Health Coordinating
		Council to establish a stakeholder workgroup to assist in
		preparing a legislative report consisting of a non-profit, an
		LMHA representative, a representative of groups with
		experience in suicide prevention and postvention, persons
		with lived experience, and other representatives as seen as
		appropriate.
SB 633	Kolkhorst/Lambert	Directs HHSC to create regional authority groups of local
		mental health authorities with populations of less than
	Relating to an initiative to	250,000 in order to increase access to services.
	increase the capacity of local	
	mental health authorities to	Requires HHSC to develop a mental health services
	provide access to mental	development plan for each local mental health authority
	health services in certain	group that will increase the capacity of the authorities in the
	counties.	group to provide access to needed services. The plans are
		required to focus on reducing: the cost of mental health
		crisis services, transportation costs for those served by the
		local authorities to mental health facilities, incarceration of
		individuals with mental illness in county jails, and hospital
		emergency room visits for individuals with mental illness.

Failed to Pass	Author(s) and Description	Summary
HB 10	Thompson/Kolkhorst	Would have directed the creation of a Texas Mental and
		Behavioral Health Research Institute to: leverage the
		expertise and capacity of the health-related institutions of

	Relating to grants and	higher education, enhance the state's ability to address
	programs for researching and	mental health care needs through collaboration of the
	treating behavioral health	health-related institutions of higher education, and create
	and psychiatric issues.	best practices, leadership, and vision for addressing child
		and adolescent behavioral health needs, and to provide
		funding for researching behavioral health issues. The
		institute would be composed of 13 health-related
		institutions of higher education. The institute would
		establish a mental health and substance use disorder
		research program to provide funding to develop and
		implement a statewide mental health research framework.
HB 1465	Moody/Menendez	Would have directed HHSC to conduct an evaluative study
		on the current landscape, challenges, and opportunities to
	Relating to a study on	expand recovery housing across the state.
	expanding recovery housing	
	in this state.	
HB 3519	Allison	Would have expanded a physician and mental health
		professional's ability to disclose a patient's confidential
	Relating to disclosure of	mental health records without their consent or consultation.
	confidential patient	
	information by a physician or	
	mental health professional.	

## **Medicaid and the Healthy Texas Women Program**

Medicaid continues to be a primary funding mechanism for mental health services, through both Medicaid state plan services and Medicaid waiver services. Approximately 90 percent of Texas Medicaid services are now delivered through managed care organizations, also known as "health plans." Consequently, legislation and administrative rules addressing how managed care is operationalized in Texas have significant impact on the delivery of mental health services in our state.

Additionally, the numerous bills filed addressing maternal health and well-being is evidence of the recognition that the health needs of pregnant women and their children have not been fully met in Texas. A number of bills passed during the 86<sup>th</sup> session aimed to strengthen the services available to women and children, including mental health and substance use services. Despite efforts, there were some missed opportunities to address our maternal mortality crisis by providing continuous health care coverage for new moms and addressing Texas's high rate of uninsured children.

Passed	Author(s) and Description	Summary
HB 253	Farrar/Kolkhorst  Relating to a strategic plan to address postpartum depression.	Directs HHSC to develop a five-year strategic plan to improve access to postpartum depression screening, referral, treatment and services. The plan must:  • Educate physicians and providers who participate in Medicaid about prevalence and risk factors for postpartum depression;  • Establish a referral network for community-based mental health providers;  • Increase access to peer support services;
		<ul> <li>Address stigma associated with postpartum depression; and</li> </ul>

Passed Author(s) and Description	Summary
Leverage c	community resources to increase
	of services.
SB 436 Nelson/Price Directs DSHS and the	he Maternal Mortality and Morbidity Task
Force to:	
	ng resources, promote and facilitate tools
l l	dures for best practices in maternal health
	e care for women with opioid use disorder
	nd implement initiatives to:
	nprove screening and identification;
	nprove continuity of health care; through
· ·	oviders' referral and verification of
	eatment;
	ptimize health care for pregnant women;
	otimize health care with newborns with conatal abstinence syndrome;
	crease access to medication-assisted
	eatment (MAT) during pregnancy and
	eatment (MAT) during pregnancy and ostpartum; and
· ·	event opioid use disorder by decreasing
	pioid prescriptions before, during, and
	ter pregnancy.
	,
Prior to statewide i	mplementation, DSHS is permitted to
conduct a limited p	oilot program that would conclude no later
than March 1, 2020	).
SB 748 Kolkhorst/Davis Creates the Newbo	rn Screening Preservation Account for
	enetic testing program.
	e HB 1111 (Davis/Kolhorst), establishing
	aimed at improved maternal health,
including the newborn including:	
	f a high-risk maternal care coordination
account pilot progr	
	f a pregnancy medical home pilot
program;	. 6. 1.1 . 1.1
	ent of telehealth or telemedicine
	for prenatal and postpartum care in urban, and rural communities;
	•
	n addressing maternal mortality rates;
	ction related to maternity care and metersion; and
	HHSC and the maternal mortality and
	task force to evaluate programs in the
	isive of options for expanding pilot
	homes, increasing Medicaid benefits for
	regnancies including specialty care and
	ons, a waiver for case management and
	lination for women at high risk of maternal
	upon losing their eligibility for Medicaid,
i inortality t	

Passed	Author(s) and Description	Summary
SB 750	Relating to maternal and newborn health care and the quality of services provided to women in this state under certain health care programs.	This bill contains many provisions aimed at improving health care services for women in both the state Medicaid program and the Healthy Texas Women Program, including:  Prenatal care and postpartum care;  Both physical health care and behavioral health care services including requiring HHSC to develop statewide initiatives to improve the quality of maternal health care services and outcomes for women in Texas;  A study to assess the feasibility of providing Healthy Texas Women Program services through managed care; and  Directly addresses mental health and substance use services, including provisions for HHSC:  To apply for federal funding to implement a model of care that improves the quality and accessibility of care for pregnant women with opioid use disorder during the prenatal and postpartum periods, and their children after birth; and  To develop and implement a postpartum depression treatment network for women enrolled in either program in collaboration with Medicaid managed care organizations and Texas Healthy Women Program providers.
SB 1177	Relating to offering certain evidence-based services in lieu of other mental health or substance use disorder services by a Medicaid managed care organization.	Permits a managed care organization to offer medically appropriate, cost-effective, evidence-based services approved by the state Medicaid managed care advisory committee and included in the contract in lieu of mental health or substance use disorder services specified in the state Medicaid plan. This legislation does not require a recipient to use an "in lieu of" service in place of a state Medicaid plan service.  HHSC is required to submit a legislative report annually.

Failed to Pass	Author(s) and Description	Summary
HB 342/ SB 637	Cortez/Zaffirini	Would have provided certain children with continuous eligibility of Medicaid coverage up to the first anniversary of
	Relating to eligibility for the medical assistance program and enrollment in the child health plan program	their eligibility date following their certification period.
HB 744/	Rose/Rodriguez	Would have allowed for the continuation of Medicaid health
SB 147		benefits to women for at least 12 months following a
	Relating to the Medicaid	delivery or miscarriage.
	eligibility of certain women	
	after a pregnancy.	

Failed to Pass	Author(s) and Description	Summary
HB 1613/ SB 1807	Moody/Rodriguez  Relating to the provision of recovery community organization services under Medicaid.	Would have allowed for Medicaid reimbursement for services provided by recovery community organizations.
HB 2618/ SB 2301	Walle/Powell  Relating to the maternal mental health peer support pilot program for perinatal mood and anxiety disorder.	Would have directed HHSC to establish a maternal peer support pilot program to reduce the risk and manage the effects of perinatal mood disorders.
HB 3478/ SB 1140	Davis Watson/Frank  Relating to an independent medical review of certain determinations by the Health and Human Services Commission or a Medicaid managed care organization.	Would have created an independent review of decisions made by HHSC or Medicaid MCOs regarding medical necessity.  HHSC would have been required to contract with three independent arbiters to resolve appeals related to adverse determinations based on medical necessity, denial for a Medicaid program by HHSC, and an adverse change in coverage by HHSC based on a recipient's medical or functional needs.
SB 1105	Relating to administration and operation of Medicaid, including Medicaid managed care	Would have amended prior authorization procedures in Medicaid managed care, required HHSC to standardize certain data and to consider other delivery models for STAR Kids, and required Medicaid managed care organizations' contracts to contain certain provisions.

## **Creating a Safe and Supportive Learning Environment**

Prioritized by the Governor as an emergency item following the Santa Fe High School shooting, many stakeholders advocated for a number of changes to address school safety. Often, two views on how the legislature should respond became clear: school hardening and increased mental health services. Ultimately, much of the legislation passed addressed school safety through a multi-faceted approach. Additional conversations included school-wide strategies to promote positive school climates, substance use prevention and intervention, trauma-informed practices, suicide prevention and intervention, special populations (such as special education, foster care, homeless students, juvenile justice involved), and school discipline practices.

Passed	Author(s) and Description	Summary
HB 18	Price/Watson— Relating to consideration of the mental health of public school students in training requirements for certain school employees, curriculum requirements,	Comprehensive bill focused on providing students and school employees with resources, training, and education aimed at improving the school climate. Following are brief descriptions of a few of the changes, but this is not a complete summary of the provisions of the bill:

Passed	Author(s) and Description	Summary
	counseling programs, educational programs.	<ul> <li>The addition of mental health, trauma, and substance abuse education (inclusive of students with intellectual disabilities) and staff development required for school counselors, teachers, and principals;</li> <li>The addition of positive behavior interventions and supports and trauma-informed care in districts' improvement plans;</li> <li>Mental health and substance abuse treatment allowable at school-based health centers; and</li> <li>The addition of mental health and more expansive substance use information to the health curriculum.</li> </ul>
HB 19	Price/Watson  Relating to mental health and substance use resources for certain school districts.	Requires each LMHA to employ a non-physician mental health professional to serve as a regional mental health and substance abuse resource to school districts located within the education service centers (ESC). Duties of the mental health professional include:  • Supporting school personnel in awareness and understanding of mental health and co-occurring mental health and substance use disorders;  • Assisting in implementing initiatives related to mental health or substance use;  • Ensuring the awareness of:  • Best practice and research-based programs and practices for mental health and substance abuse;  • Other public and private mental health and substance use prevention, treatment and recovery programs available in the school district including evidence-based programs provided by an LMHA and other public or private providers; and  • Other public and private mental health and substance use prevention, treatment and recovery resources available in the school district administered by an LMHA or HHSC to support schools, families and students; and  • Providing optional monthly training on mental health first aid, the effects of grief and trauma for students with disabilities, and substance abuse prevention and
HB 65	Johnson/West  Relating to reporting information regarding public school disciplinary actions.	intervention programs.  Requires school districts to include data on out-of-school suspensions in the reports they are mandated to submit to TEA.
НВ 906	Thompson/ Powell  Relating to the establishment of a	Creates the Collaborative Task Force on Public School Mental Health Services to study and evaluate the impact of state- funded mental health services provided to students, their

Passed	Author(s) and Description	Summary
SB 11	Taylor/Bonnen	<ul> <li>Individuals referred to inpatient or outpatient mental health providers; and</li> <li>Individuals transported for an emergency detention;</li> <li>Studying, evaluating, and making recommendations on mental health services and training funded by the school and their impact on academic achievement, student disciplinary rates, prevention and early intervention, as well as best practices and disparities.</li> <li>Addresses a multitude of areas related to school safety and</li> </ul>
	Related to policies, procedures for school safety and mental health promotion in public schools and the creation of the Texas Child Mental Health Care Consortium	mental health. The following are brief descriptions of a few of the changes made; however, this is not a complete summary of the provisions of the extensive bill:  Creates facilities standards aimed at ensuring a secure and safe environment;  Adds instruction about mental health conditions, substance abuse, skills to manage emotions, establishing and maintaining positive relationships, responsible decision-making, suicide prevention, and digital citizenship to the health curriculum;  Adds suicide prevention and parental engagement in the school health advisory committee's recommendation duties;  Removes the small school district exceptions and will require all school resource officers to receive specialized training related to interacting appropriately with students, mental health crisis intervention, and needs of children with disabilities;  Outlines and updates requirements within schools' multi-hazard emergency operations plan;  Creates Threat Assessment and Safe and Supportive School Program and Teams;  Requires schools to have a trauma-informed policy to integrate trauma-informed practices into schools;  Creates a rubric to identify mental health resources for schools, a regional and statewide inventory of mental health resources for schools, and a statewide plan for student mental health; and  Including a school safety allotment in the amount of \$100 million, allowed to be used for school hardening and mental health services and supports
		Amended to include SB 10, creating the Texas Child Mental Health Care Consortium (TCMHCC) and an associated \$99 million funding allocation.  Composed of 13 health-related institutions of higher education, HHSC, Texas Higher Education Coordinating Board (THECB), three non-profits designated by the majority, and any other entity that

Passed	Author(s) and Description	Summary
		the executive committee considers necessary to
		implement the following initiatives:
		<ul> <li>The Child Psychiatry Access Network (CPAN)</li> </ul>
		<ul> <li>creation of a network of comprehensive</li> </ul>
		child psychiatry access centers located at
		each of the institutions to provide
		consultation and training to pediatricians
		and PCPs in their geographic regions
		regarding mental and behavioral health needs.
		The Texas Child Health Access Through
		Telemedicine (TCHATT) program -
		establishes or expands tele-programs for
		identification, assessment, and providing
		services for mental health, with a focus on
		at-risk youth.
		<ul> <li>Each institution can enter into an</li> </ul>
		MOU with a community mental
		health provider to create a center or
		tele-program.
		<ul> <li>Child Psychiatry Workforce Expansion –</li> </ul>
		funding may be used for two full-time child
		adolescent psychiatrists to serve as
		academic medical director at a facility
		operated by a community mental health
		provider, and two resident rotation positions.
		<ul> <li>Child and Adolescent Psychiatry Fellowship –</li> </ul>
		funding may be used for a physician
		fellowship with specialty on diagnosis and
		treatment for psychiatric and associated
		behavioral health issues affecting children
		and adolescents.
		A plan must be developed by TCMHCC outlining
		implementation of initiatives and expenditures of
		funds.
		By September 15, 2019, THECB will complete  interagency contracts to allocate \$1 million in EV 21.  The second contracts to allocate \$1 million in EV 21.  The second contracts to allocate \$1 million in EV 21.
		interagency contracts to allocate \$1 million in FY 21
		and \$500,000 in FY 22 to an institution of higher
		education for the purpose of implementation plan development, oversight, evaluation, and execution of
		initiatives. Additional 1 FTE may be funded each fiscal
		year to oversee the transfer.
		year to oversee the transfer.

Failed to Pass	Author(s) and Description	Summary
SB 10	Nelson/Zerwas  Relating to the creation of the Texas Mental Health Care Consortium.	This bill failed to pass on a point of order, but the provisions of SB 10 were amended onto SB 11 which did pass. See SB 11 above.
HB 1312/ SB 2395	Relating to the provision of on-campus mental health services by a school district and reimbursement under Medicaid for certain services provided to eligible students.	Would have allowed school districts to contract with LMHAs to provide mental health services on a campus of the district, enroll as a Medicaid provider, and be reimbursed for providing on-campus mental health services with parent or guardian permission.
HB 1335/ SB 2003	Price/Whitmire  Relating to the establishment of school-based behavioral health centers by public schools and a grant program administered by the executive commissioner of the Health and Human Services Commission for the operation of those centers.	Would have created a grant program for schools to create and operate school-based behavioral health centers.
HB 2991	Talarico  Relating to the use of disciplinary alternatives to suspension by a school district and the creation of the restorative justice coordinating council.	Would have required each school district and charter school to have a program that provides alternatives to suspensions for all grade levels, adding restorative justice practices as a strategy required to be included for behavior management. Additionally, it would have established the Restorative Justice Coordinating Council to assist TEA and school districts in their development of restorative justice programs and training.
HB 4414/ SB 1563	Allison/Lucio  Relating to identification and development of mental health resources for students.	Would have directed TEA, in coordination with other agencies, to develop a rubric for regional education service centers to use in identifying student mental health resources available to schools in each region. Also, would have required TEA to develop a list of statewide resources to address student mental health and the development of a statewide plan to ensure all students have access to adequate mental health resources.  A number of sections of HB 4414 were amended onto SB 11 (Taylor/Bonnen)

#### **Mental Health and Substance Use Workforce**

Ensuring a strong mental health and substance use workforce in Texas continues to be a challenge. Several factors contribute to the ongoing crisis including the refusal of many providers to accept Medicaid patients, an aging workforce, inadequate reimbursement rates, and insufficient cultural diversity. While two bills that would have required HHSC to develop and implement a strategic plan to address workforce issues failed to pass on a point of order, HHSC has indicated their intent to move forward with developing such a plan.

Passed	Author(s) and Description	Summary
HB 1065	Ashby/Kolkhorst	Creates a rural resident physician grant program to
		encourage the creation of new graduate medical education
	Relating to the establishment	positions in rural and non-metropolitan areas. The intent is
	of a rural resident physician	to place particular emphasis on the creation of rural training
	grant program.	tracks.
SB 11	Taylor/Bonnen	See SB 11 in the Creating a Safe and Supportive Learning
		<b>Environment</b> section above. This bill includes provisions for
	Relating to policies,	increasing opportunities for integrated health care for
	procedures, and measures	children. It also provides funding for psychiatry residencies.
	for school safety and mental	
	health promotion in public	
	schools and the creation of	
	the Texas Child Mental	
	Health Care Consortium.	

Failed to Pass	Author(s) and Description	Summary
HB 1669/ SB 429	Relating to a comprehensive plan for increasing and improving the workforce in this state that serves persons with mental health and substance use issues.	Bills were filed in both the senate and the house directing HHSC to develop and implement a strategic plan to address the mental health/substance use workforce shortage. The House bill died on a point-of-order in the final days of the session.

### **Telemedicine and Telehealth**

Discussion on expansion of telemedicine/telehealth service provision continued during the 86<sup>th</sup> legislative session. Due to the significant mental health and substance use workforce shortages in Texas, expanding availability of services through telemedicine and telehealth is seen as an important component to improving access to supports for those who need mental health and substance use supports. HHSC currently reviews eligibility of services through telehealth on a service-by-service basis which is resource draining and often requires a year or more for final approval and implementation. The hope is that actions taken during the session will streamline the process and create more efficient channels for individuals to access mental health and substance use services through technology.

Passed	Author(s) and Description	Summary
HB 1960	Price/Perry	Creates a Governor's Broadband Council to research the
		progress of broadband development in unserved areas,
		identify barriers to residential and commercial broadband
		deployment in unserved areas, study technology-neutral

Passed	Author(s) and Description	Summary
	Relating to the creation of the Governor's Broadband Development Council.	solutions to overcome those barriers and analyze the benefits of statewide broadband access.
HB 3345	Price/Hughes  Relating to health benefit coverage provided by certain health benefit plans for telemedicine medical services and telehealth services.	<ul> <li>Directs that a health benefit plan (as defined in Insurance Code):         <ul> <li>Must provide coverage for a covered health care service or procedure delivered by a preferred or contracted health professional to a covered patient as a telemedicine medical service or telehealth service on the same basis and to the same extent that the plan provides coverage for the service or procedure in an in-person setting;</li> <li>Not charge a separate deductible that applies only to a covered health care service or procedure delivered as a telemedicine medical service or telehealth service; and</li> <li>Not impose an annual or lifetime maximum on coverage for covered health care services or procedures delivered as telemedicine medical services or telehealth services other than the annual or lifetime maximum, if any, that applies in the aggregate to all items and services and procedures covered under the plan.</li> </ul> </li> </ul>
HB 4455	Miller/Campbell  Relating to the provision of mental health services through a telemedicine medical service or telehealth service.	Subject to existing law, allows a health professional to provide a mental health service to a patient out of state through the use of telemedicine or telehealth within their scope of practice.
SB 670	Buckingham/Price  Relating to telemedicine and telehealth services.	Requires HHSC to encourage health care providers and health care facilities to provide telemedicine medical services and telehealth services.  Requires HHSC to implement a number of changes to ensure that Medicaid managed care organizations reimburse for telemedicine and telehealth services at the same rate as inperson medical services.  On the House floor, Rep. Matt Schaefer (R- Tyler) amended the bill to clarify that "direct primary care" models include use of telemedicine and telehealth.

### **Substance Use and the Opioid Crisis**

Leading into session, the Texas Legislature was given a number of recommendations as a result of the House Select Committee on Opioids and Substance Use. However, following national trends, Texas focused on multiple bills that attempted to address only opioids, and without consideration of harm reduction initiatives. While opioid addiction is seen as the national priority, other drugs and alcohol have much higher abuse rates in Texas. The fact that much of the legislation included only opioids and focused on prescribing concerns left many advocates disappointed. Much work is still left to be done to improve the health, safety, and well-being of all individuals regardless of what substance is being used.

Passed	Author(s) and Description	Summary
HB 2174	Zerwas/Kolkhorst  Relating to controlled substance prescriptions and reimbursement for treatment for certain substance use disorders; authorizing a fee.	Sets limitations on opioid prescriptions for acute pain to a 10-day supply, requires submission of an opioid prescription to be electronic, with exceptions, and increases continuing education related to approved procedures of prescribing and monitoring controlled substances.
HB 2454	Price/Hughes  Relating to continuing education requirements for certain health professionals regarding pain management and the prescribing of opioids.	The bill specifies the hours of continuing education required for licensed physicians, advanced nurse practice registered nurses, physician's assistants, and dentists relating to pain management and prescribing opioids in each of the first two renewal periods following issuance of an initial permit, and beyond. The continuing education regarding safe and effective pain management must include reasonable standards of care, the identification of drug-seeking behavior in patients, and effective communication with patients regarding the prescription of an opioid or other controlled substance.
HB 3284	Relating to the prescribing and dispensing of a controlled substance under the Texas Controlled Substances Act; authorizing a fee; providing for administrative penalties; creating criminal offenses.	Requires prescribing of controlled substances to be done by an electronic prescription record rather than written, oral or telephonically communicated, with certain exceptions.  Creates rules for practitioners to obtain a waiver from eprescribing requirement. Expands access to a patient's controlled substance prescription history from the Texas State Board of Pharmacy ("the Board") to:  • The patient;  • A minor patient's parent or legal guardian, or  • An incapacitated patient's legal guardian (as defined by Section 1002.017(2), Estates Code), if a completed patient data request form and any supporting documentation is submitted to the Board;  • Podiatrists;  • When the Board is served a warrant, subpoena or other court order; and  • A health care facility certified by CMS.  Develops an advisory committee to make recommendations
		Develops an advisory committee to make recommendations on the access and disclosure of prescription information.

Passed	Author(s) and Description	Summary
HB 3285	Sheffield/Huffman  Relating to programs and initiatives to prevent and respond to opioid addiction, misuse, abuse, and overdose and identify and treat co-occurring substance use disorders and mental illness.	Creates a criminal penalty if prescriber or recipient of information discloses information improperly.  Comprehensive bill focused on addressing substance abuse and the opioid epidemic. The following are brief descriptions of a few of the changes; however, this is not a complete summary of the provisions of the bill:  • Advises the Texas Higher Education Coordinating Board to encourage health-related institutions to individually or collaboratively conduct research focused on substance use disorder (SUD) and prescription medication addictions;  • Establishes a SUD telehealth program;  • Creates an opioid antagonist grant program for law enforcement agencies;  • Requires Statewide Behavioral Health Strategic Plan to include strategies for SUD issues;  • Requires an opioid misuse public awareness campaign;  • Requires one hour of Continuing Medical Education for prescribers and dispensers;  • Includes data collection and analysis for opioid overdose deaths and co-occurrence of SUD and mental illness (MI), and the current treatment capacity for people with co-occurring SUD and MI;  • Requires Medicaid reimbursement for medication-assisted treatment (MAT) without prior authorization or pre-certification, with the exception of methadone;  • Advises pharmacists to participate in a program that provides a comprehensive approach, inclusive of early intervention and identification; and  • Requires any mandated training for residential advisors and student organization officers at higher education institutions to include overdose awareness and appropriate response training
SB 195	Perry/ Parker  Relating to collecting and	education.  Requires DFPS to publicly report state-level data related to parental substance use, prenatal substance exposure, and postnatal treatment.
	reporting by the Department of Family and Protective Services and the Health and Human Services Commission of certain information relating to certain alcohol and controlled substance use and treatment.	
SB 306	Watson/Israel	Allows law enforcement to release an individual who is publicly intoxicated, voluntarily and with verbal consent, to a

Passed	Author(s) and Description	Summary
	Relating to the release by a	facility that allows the individual to become sober under
	peace officer of certain	supervision as an alternative to incarceration.
	individuals suspected of the	
	offense of public	
	intoxication.	
SB 340	Huffman/King	Establishes a grant program through the Governor's Criminal Justice Division to provide opioid antagonists to law
	Relating to the creation of a	enforcement agencies for its peace officers, evidence
	grant program to assist law	technicians, and personnel who may come in contact with
	enforcement agencies with	opioid-related overdoses. When applying for a grant, the law
	the purchase of opioid	enforcement agency must:
	antagonists.	<ul> <li>Adopt a policy for administering an opioid antagonist; and</li> </ul>
		<ul> <li>Provide data related to frequency and nature of</li> </ul>
		interactions between peace officers and individuals
		experiencing an overdose, calls for assistance to an
		overdose, and any exposure between personnel and
	15.1	opioids and subsequent reactions.
SB 435	Nelson/Price	Requires school health advisory committees to include
		education on opioid abuse and administration of an opioid
	Relating to	antagonist within its recommendations for school district's health curriculum.
	recommendations by local school health advisory	nearth curriculum.
	councils regarding opioid	
	addiction and abuse	
	education in public schools.	
SB 1564	West/Klick	Requires Medicaid reimbursement for medication-assisted
		treatment (MAT) without prior authorization or pre-
	Relating to access to certain medication-assisted	certification, with the exception of methadone.
	treatment	Aligns Texas Medicaid policy with federal law by using the
		federal definition of "qualifying practitioner," which includes
		physicians, physician assistants, nurse practitioners, clinical
		nurse specialists, certified registered nurse anesthetists, and
		certified nurse midwives.
		Allows these practitioners to prescribe
		buprenorphine when they obtain a federal waiver to prescribe buprenorphine.
		<ul> <li>Directs HHSC to amend policies and manuals that</li> </ul>
		would allow for Medicaid reimbursement to these
		qualifying practitioners who prescribe
		buprenorphine.
		Per the Texas Legislative Council, this portion of the
		bill is "nonamendatory." When passed, this section
		will become law, but will not be added to a code,
		hence the text is not underlined.

Failed to Pass	Author(s) and Description	Summary
HB 75	Minjarez/Meza  Relating to an exception to the application of the offense of possessing or delivering drug paraphernalia for persons involved in certain pilot programs.	Would have exempted individuals working, volunteering or operating pilot programs aimed at preventing the spread of certain infectious and communicable diseases from the offense of possessing or delivering drug paraphernalia.
НВ 2707	Relating to the expansion of the community mental health grant program to include services to, and treatment of, individuals with substance use disorders.	Would have expanded the acceptable use of funds for the matching community grant program created by HB 13 during the 85 <sup>th</sup> legislature to programs, services, and treatment for individuals living with a substance use disorder.
HB 3658/ SB 945	Relating to drug or alcohol overdose awareness and response training for residential advisors and officers of student organizations at public or private institutions of higher	Would have required any mandated training for residential advisors and student organization officers at higher education institutions to include overdose awareness and appropriate response training education.  HB 3658/SB 945 in its entirety was amended onto HB 3285 (Sheffield)
SB 305/ HB 2432	education.  Watson/Raney  Relating to a defense to prosecution for certain offenses involving possession of small amounts of controlled substances and other prohibited drugs, substances, or paraphernalia for defendants seeking assistance for a suspected overdose.	Would have created a possible defense to prosecution for certain offenses involving possession of small amounts of controlled substances or paraphernalia if an individual called 911 for an overdose and:  • The individual experiencing an overdose called emergency personnel for themselves;  • The caller was the first to request emergency medical assistance; and  • The individual remained on the scene until medical personnel arrived and cooperated with medical and law enforcement personnel.
SB 2205	Rodriguez  Relating to programs established to eliminate injection-associated infectious diseases; providing certain civil and criminal immunity.	Would have allowed for the establishment and operation of comprehensive programs aimed at eliminating infectious diseases associated with the use of intravenous drug use.

# **Children's Mental Health and Child Welfare**

In February 2018, Congress passed the Family First Prevention Services Act (FFPSA), legislation bringing significant changes to the way some child welfare services can be reimbursed by the federal government. HB 2926 and SB 951, both of which failed to pass, would have created a task force to assess the readiness of Texas to implement the FFPSA.

Passed	Author(s) and Description	Summary
HB 53	Minjarez/Powell	Expands the life-skills training and lessons required in the
		transitional living services program offered to youth in foster
	Relating to the transitional	care to include more expansive education on financial
	living services program for	literacy, insurance, civic engagement, and requires assisting
	certain youth in foster care.	youth in obtaining aforementioned life-skills training and
HB 72	White/Paxton	lessons, as well as mental health services.  Directs HHSC and DFPS to develop and implement a
пв /2	willte/Paxton	program that allows the adoptive parent or permanent
	Relating to the provision of	managing conservator of a former foster child to receive or
	Medicaid benefits to certain	continue receiving Medicaid benefits under the STAR Health
	children formerly in the	program or the STAR Kids managed care program.
	conservatorship of the	
	Department of Family and	
	Protective Services	
HB 811	White/West	Requires public schools to consider whether a child is
		experiencing homelessness or in foster care when taking
	Relating to determining	disciplinary action.
	appropriate disciplinary	
	action to be taken against a	
	public school student who is in foster care or who is	
	homeless.	
HB 1709	Gonzalez/Menendez	Requires school districts to notify DFPS if a surrogate parent
110 1703	Gonzalez, Wenenaez	has been appointed to a child with disabilities who is in the
	Relating to the appointment	conservatorship of the state. Clarifies that if the school
	of a surrogate parent for	district determines that a court-appointed surrogate parent
	certain children in the	is not properly performing their required duties, the district
	conservatorship of the	shall consult with DFPS. If DFPS agrees with the school
	Department of Family and	district that the court-appointed surrogate parent is unable
	Protective Services.	or unwilling to act in the surrogate parent capacity, DFPS
		must request that the court review the appointment of the
LID 4700	A d'ille e /IX e III le e e e	individual.
HB 1780	Miller/Kolkhorst	In a case when considering whether to find that
	Polating to the mandatory	extraordinary circumstances require a child to remain in the temporary conservatorship of the department for a case in
	Relating to the mandatory dismissal date of certain suits	which the court orders a parent to complete a substance
	affecting the parent-child	abuse treatment program, the court is directed to consider
	relationship involving the	whether the parent made a good faith effort to successfully
	Department of Family and	complete the program.
	Protective Services.	
SB 355	West/Klick	Directs the Department of Family and Protective Services to
		develop a strategic state plan to implement community-
	Relating to developing a	based care and foster care prevention services. The plan
	strategic plan regarding	must identify a network of service providers to provide

Passed	Author(s) and Description	Summary
	implementation of prevention and early intervention services and community-based care and conducting a study regarding the resources provided to foster parents.	mental health, substance use, and in-home parenting support for:  Children at risk of entering foster care; The parents and caregivers of children at risk of entering foster care; and Pregnant or parenting youth in foster care.  The plan must also identify methods for the statewide implementation of foster care prevention services, and identify resources necessary for the department to implement community-based care and to coordinate that implementation with the implementation of foster care
		prevention services.
SB 781	Kolkhorst/Leman  Relating to the regulation of child-care facilities.	Establishes regulations for child safety, runaway prevention, quality contracting, and strategic and operational planning for general residential operations by:  • Directing DFPS to develop a strategy for traumainformed protocols aimed at reducing runaway incidents from residential treatment centers;  • Creating a quality contracting framework to maintain and improve the quality of residential child-care services purchased by the department;
		<ul> <li>Directing DFPS to develop a strategic plan for foster care placement facilities eligible for funding under the Family First Prevention Services Act; and</li> <li>Changing regulatory requirements and licensing procedures for general residential operations.</li> </ul>

Failed to Pass	Author(s) and Description	Summary
HB 501/ SB	Thompson /Zaffirini	Would have extended parity protections to children by
314	Deletion to the conviction of	requiring group health benefit plans to cover serious
	Relating to the requirement and study of insurance	emotional disturbance equally to serious mental illness for adults.
	coverage for serious	adults.
	emotional disturbance of a	
	child.	
HB 517/	Israel/Menendez	Would have defined unprofessional conduct by a mental
SB 1251		health professional to include attempts to change a child's
	Relating to unprofessional	sexual orientation, gender identity, and attractions or
	conduct by mental health providers who attempt to	feelings towards the same sex.
	change the sexual orientation	
	of a child; providing	
	penalties.	
HB 1536/	Miller/Fallon	Would have required DFPS to implement and expand
SB 2419		trauma-informed care across the child welfare system,
	Relating to trauma-informed	including staff and caregiver training requirements.
	care for children in the	
	conservatorship of the Dept.	

Failed to Pass	Author(s) and Description	Summary
	of Family and Protective Services, trauma-informed care training for certain department employees, and the establishment of the Trauma-Informed Care Task Force.	Would have established a task force consisting of nine DFPS-appointed members that work in the trauma-informed care field, a House Member appointed by the Speaker, and a Senator appointed by the Lieutenant Governor, to improve trauma-informed practices and policies throughout DFPS.
HB 2926/ SB 951	Hinojosa/ Watson  Relating to the establishment of the Family First Prevention Services Task Force.	Would have created the family first prevention services task force in order to assess the readiness of Texas to implement the FFPSA and make recommendations to support the state in its transition and reformations.

## **Criminal Justice**

The intersection of mental health and criminal justice continues to be a priority for counties, law enforcement, the judicial system, and more. The creation of the Judicial Commission on Mental Health has intensified efforts to increase the awareness of the need to address this intersection, as well as initiate policy changes to improve services and supports for individuals with mental health and substance use conditions involved in the criminal justice system.

Passed	Author(s) and Description	Summary
HB 374	Allen/Miles  Relating to meetings or visits between a defendant on community supervision and a supervision officer.	Directs the Texas Department of Criminal Justice (TDCJ) to adopt a policy related to the scheduling of meetings or visits with individuals on community supervision to take into consideration work, treatment, or community service.  Allows for individuals to report to a supervising officer via videoconference.
HB 601	Price/Zaffirini  Relating to criminal or juvenile procedures and reporting requirements regarding persons who are or may be persons with a mental illness or an intellectual disability.	Requires sheriffs or jailers to notify magistrate and order an interview performed by a mental health or IDD professional no later than 12 hours after the arrest if the individual is suspected to have a mental illness or IDD. The interview results are required to be shared in a report when information is shared with the magistrate, defense attorney, prosecutor, and the court. If a defendant is transferred to the Texas Department of Criminal Justice, their mental health records are required to be transferred to the department along with their other records and information.
НВ 650	White/Whitmire  Relating to inmates of the Texas Department of Criminal Justice.	Related to pregnant inmates, this bill directs TDCJ to develop and provide:

Passed	Author(s) and Description	Summary
HB 3227	Howard/Huffman  Relating to the availability of and access to certain programs and services for persons in the custody of the Texas Department of Criminal Justice.	Directs TDCJ to adopt a policy related to increasing the availability of peer support services to individuals in TDCJ's custody. The policy must include allowing individuals with justice involvement to serve as peers and created in collaboration with community-based organizations providing peer support training and with individuals with lived experience.  Directs TDCJ to develop and implement policies related to increase and promote female inmates' access to programs including education, substance use treatment, life skills, rehabilitation, and pre-release programs, without reducing or limiting male inmates' access.
SB 362	Relating to court-ordered mental health services.	<ul> <li>Establishes provisions and procedures related to court-ordered mental health services including:         <ul> <li>Clarification of a judge's authority to order services if there is a finding of a need for services and the individual is unable to participate voluntarily;</li> <li>Requires testimony to be taken before a court orders extended outpatient or inpatient treatment;</li> <li>Requires courts to consult with a LMHA prior to issuing a decision when a recommendation has been made to transfer a patient from inpatient services to outpatient; and</li> <li>Requires the LMHA to participate in discharge planning for patients scheduled to leave publicly funded inpatient services.</li> </ul> </li> </ul>
SB 562	Relating to criminal or juvenile procedures regarding persons who are or may be persons with a mental illness or intellectual disability and the operation and effects of a successful completion of a mental health court program.	Revises the process of competency restoration with the intent of reducing the time individuals found incompetent to stand trial due to mental illness are in jail before receiving services.  Amended to include language from SB 803 (Rodriguez)/HB 1701 (Ortega) and the recommendations from the Judicial Commission on Mental Health, relating to a written assessment regarding a defendant suspected of having a mental illness or an intellectual disability.  Amended to include language from HB 1320 (Moody) requiring:  • The expunction of records for certain individuals who completed a mental health court program, and waives fees for certain petitioners seeking records expunction;  • The option for two or more counties to establish a regional mental health court program; and  • Counties with a population of more than 200,000 to establish and operate a mental health court program which:

Passed	Author(s) and Description	Summary
		<ul> <li>Must first receive verification of compliance with the requirement of notifying the criminal justice division of the governor's office;</li> <li>Must seek federal or state funds and may only operate when funds are secured; and</li> <li>A county required to operate a mental health court program that does not do so is ineligible for any state or agency grant funding.</li> </ul>

Failed to Pass	Author(s) and Description	Summary
HB 1753	Allen  Relating to the early release from supervision of certain persons released on parole or to mandatory supervision.	Would have allowed an individual who meets criteria to be eligible for early release from parole supervision after 10 years or the lesser of one-half of their time remaining.
HB 1936	Rose  Relating to the applicability of the death penalty to a capital offense committed by a person with severe mental illness.	Would have prohibited an individual who was a person with severe mental illness at the time of a capital offense, to be sentenced to death.
HB 3206	Relating to the prosecution and punishment of the offense of prostitution and to a court cost imposed on conviction of certain trafficking of persons and prostitution offenses.	Would have prohibited a child from being prosecuted for prostitution as a juvenile or as an adult if offense was committed when younger than 18.  Would have established the commercial sexual exploitation victim fund created from court fees collected from persons convicted of or placed on community supervision for human trafficking and paying for prostitution-related offenses. Funds would have been available to be used for services and programming for sexual exploitation victims including diversion, housing, counseling, substance abuse recovery services, mental health services, and prostitution prevention programs.  While HB 3206 did not pass, a budget rider appropriating \$1.75 million GR-Dedicated each fiscal year in Article I – Trusted Programs within the Office of the Governor will go towards a grant program for counties to implement prostitution prevention and pre-arrest diversion programs.

## **Juvenile Justice**

Addressing initial contact with the juvenile justice system as a punitive response to behavior at school, children's reaction to trauma, or struggles with mental health and substance abuse continued to be central themes for the prevention of inappropriately incarcerating children. The intersection of juvenile justice involved students and school was a prominent focus, including school discipline and how to best support students involved within the system.

Passed	Author(s) and Description	Summary
НВ 692	White/Watson  Relating to the suspension of a student who is homeless from public school.	Prohibits public and charter schools from placing a student who is homeless in out-of-school suspension with exceptions for violence, weapons, and substance use.  Allows for a campus behavior coordinator and the school district's homeless liaison to identify an appropriate alternative.
НВ 1760	White/Allen  Relating to the confidentiality, sharing, sealing, and destruction of juvenile records and certain records of at-risk youth.	<ul> <li>Expands allowance of Texas Juvenile Justice Department         (TJJD) facility records disclosure to:         <ul> <li>The individual or entity referral for treatment or services and assisting in transition from release or discharge from a juvenile facility to the community;</li> <li>A prosecuting attorney;</li> <li>Parent or guardian with whom child will reside; and</li> <li>Government agency or court for administrative or legal proceeding with identifiable information redacted.</li> </ul> </li> <li>Prohibits individual or entity receiving confidential information from re-disclosing information.</li> </ul>
HB 1771	Thierry/Huffman  Relating to a prohibition on prosecuting or referring to juvenile court certain persons for certain conduct constituting the offense of prostitution and to the provision of services to those persons.	Prohibits prosecution of individuals younger than 17 for certain prostitution offenses, nor be considered delinquent conduct, placed on community supervision, be arrested, or referred to juvenile courts.  Directs law enforcement to use best efforts to take child to parent or guardian, or if unable, contact a local service provider in consultation with the child sex trafficking prevention unit and the governor 's program for victims of child sex trafficking, to facilitate assignment of a caseworker in order to receive services and shelter.  Vetoed by the governor on June 15, 2019
HB 2184	Allen/Huffman  Relating to a public-school student's transition from an alternative education program to a regular classroom.	During a student's transition from an alternative education program, including a Disciplinary Alternative Education Plan (DAEP), Juvenile Justice Alternative Education Program (JJAEP), or other residential program or facility operated by TJJD or other governmental entity, to a transitional classroom:  • The alternative education program must provide a written notice of the student's release date to the student's parent or guardian and the administrator of the campus the student is transferring to;

Passed	Author(s) and Description	Summary
HB 2737	Wu/Johnson  Relating to judicial guidance related to child protective services cases and juvenile cases.	<ul> <li>The campus administrator must be provided results of an academic and any other assessment administered;</li> <li>Requires input from school counselors, school district peace officers, school resource officers, licensed clinical social workers, campus behavior coordinators, and teachers involved in implementing the student's transition plan;</li> <li>A personalized transition plan is required to include recommendations for the best educational placement and may include:         <ul> <li>Recommendations for counseling, behavior management or academic assistance</li> <li>Recommendations on accessing mental health services</li> <li>Provision of information and request process for special education services evaluation</li> <li>A regular review of the student's progress; and</li> </ul> </li> <li>The campus administrator or their designee and student's parent or guardian meet to coordinate transition if practical.</li> <li>Directs the Texas Supreme Court, in coordination with the Supreme Court of Texas Permanent Judicial Commission for Children, Youth and Families, to annually provide guidance to judges who preside over:         <ul> <li>child protection cases including placement, changes in placement and termination of parental rights.</li> <li>juvenile justice cases including placement for children with mental health concerns, releases,</li> </ul> </li> </ul>
		certification of standing trial as adults, commitment to TJJD, and child's appearance before court including use of restraints and clothing worn during the proceeding.
SB 1707	Relating to the duties of school district peace officers, school resource officers, and security personnel.	Prohibits school district peace officers, school resource officers, or security personnel from being assigned duty of routine student discipline or contact with students unrelated to their assigned duties.
SB 2432	Taylor/Sanford  Relating to the removal of a public school student from the classroom following certain conduct.	Adds harassment of a school employee as an automatic removal from the classroom to a disciplinary alternative education program. The definition of harassment used in this legislation is aligned with the Texas Penal Code, which states that harassment is committed when "with intent to harass, annoy, alarm, abuse, torment, or embarrass another, the person:  • Makes a comment, request, suggestion, or proposal that is obscene;

Passed	Author(s) and Description	Summary
		<ul> <li>Threatens the person or to commit a felony against the person, a member of their family, or their property;</li> <li>Knowingly falsely reports that another person has suffered death or injury; or</li> <li>Sends repeated electronic communications likely to harass, annoy, alarm, abuse, torment, embarrass, or offend."</li> </ul>

Failed to	Author(s) and Description	Summary
Pass HB 344	Dutton  Relating to the age of criminal responsibility and to certain substantive and procedural matters related to that age.	Would have amended the age of criminal responsibility under the jurisdiction of a juvenile court from 17 to 18 years of age.
HB 4107	Wu  Relating to establishing a restorative justice program for certain student conduct constituting a criminal offense that occurs on school property, on school transportation, or at school-sponsored or school-related activities.	Would have required school districts and charter schools to develop and implement a restorative justice program for students 10-17 years of age who commit certain crimes on school property or school activities as an alternative to immediate referral to a juvenile or criminal court for conduct.
SB 488	Relating to required training regarding childhood trauma for judges who hear cases involving certain children and requirements for a juvenile's appearance in a judicial proceeding.	<ul> <li>Would have created policies and procedures for a trauma-informed juvenile justice system including:         <ul> <li>Limited use of restraints on children before the court;</li> <li>Requiring children to wear clothes other than those provided by the correction facility for judicial proceeding; and</li> <li>Inclusion of childhood trauma and adverse childhood experiences training for judicial training in the Texas Supreme Court and the Texas Court of Criminal Appeal.</li> </ul> </li> <li>Language from SB 488 was amended onto HB 2737 (Wu/Johnson)</li> </ul>

### **Veterans**

While veterans have the option to seek services through the Veterans Administration (VA), long wait lists and significant travel distances can create barriers for veterans across the state particularly in rural areas. To support our military men and women, Texas continued funding veteran mental health programs and took steps toward also supporting military families through mental health education.

Passed	Author(s) and Description	Summary
HB 4429	Blanco/Menendez	Includes the local delivery of mental health first aid to veterans and their immediate family members in the Mental
	Relating to mental health first aid training for veterans and immediate family members of veterans.	Health Program for Veterans.
SB 822	Nelson/Flynn	Shifts the administration responsibilities of the Texas Veterans + Family Alliance (TV+FA) grant program from a
	Relating to the administration of a grant program to support	nonprofit or private entity to HHSC, aligning with similar community mental health grant programs.
	community mental health programs for veterans and their families.	Creates a matching requirement of 50 percent non-state funds for counties with a population of less than 250,000 and 100 percent for counties with a population more than 250,000.

Failed to Pass	Author(s) and Description	Summary
HB 2307	Rosenthal	Would have required military cultural competency training for personnel by grant recipients providing mental health
	Relating to requiring entities that provide mental health services to veterans to	services to veterans in order to receive funding.
	provide military cultural competency training to	
	personnel to accept a grant from a state agency.	
HB 4513	Hunter	Would have required the Texas Veterans Commission to employ and train mental health professionals to assist DSHS
	Relating to employing and training mental health	to administer the mental health program for veterans.
	professionals for the mental health program for veterans.	